There was no thought that this

THE CHAIRMAN: Delegate Morgan.

DELEGATE MORGAN:

would be exempt from referendum. We decided this before the Committee of the Whole considered your referendum provision.

THE CHAIRMAN: Delegate Koss.

DELEGATE KOSS: Likewise in 4.19 I am not clear. In line 34 it starts, "Where these changes require the force of law, they shall be set forth in executive orders in statutory form and submitted to the General Assembly". I am not quite clear what "force of law" means. Does this become law in the terms that I understand the law or is this some special kind of a law?

THE CHAIRMAN: Delegate Morgan.

means when the legislature has prescribed a particular organizational structure and the Governor wants to change that, why the change would ordinarily require the force of law because the legislature has already said that it shall be done in this way and that is what is meant where it says the change requires the force of law.